SB 1152 (Hernandez) - Discharge Planning for Patients Who Are Homeless

Patients' Rights Advocacy Training April 4, 2019 Sheree Lowe, VP Behavioral Health (916) 552-7576, slowe@calhospital.org

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Hospitals in California - Setting the Stage

400+ hospitals in California

- GACH General Acute Care Hospital medical/surgical community hospital
- Specialty e.g., heart, eye, maternal, dental
- APH Acute Psychiatric Hospital
- CDRH Chemical Dependency Rehabilitation or Recovery Hospital
- Other e.g., State hospitals, Psychiatric Health Facilities (PHF)

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Did You Know...?

- Hospitals are NOT required to have an emergency department
- There were more than 3 million inpatient discharges in 2017
- There are more than 12 million emergency department visits annually
- Hospital must provide a medical screening evaluation (MSE) to anyone requesting one (Federal law – EMTALA)

 California has an estimated 134,000 people who are homeless – more than any other state and 25% of the nation's total homeless population (estimated to be 500,000)

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Homeless Patient Discharge

Reasons for homelessness are multi-faceted and complex

- Broken families
- Unmet behavioral health needs
- Lost jobs
- High cost of housing

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Homeless Patient Discharge

Hospitals are committed to ensure anyone at a hospital receives:

- Safe, medically appropriate care, regardless of life circumstances
- Appropriate planning for discharge
- Coordinated discharge to appropriate area shelters and other community-based services
- A "warm handoff" (always the goal)

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Homeless Patient Discharge

- Patients who are homeless may choose to leave a hospital on their own terms, without accepting assistance
- Individuals have the right to make their own decisions, and no organization can FORCE a person to accept help against his or her will.

New Guidebook: Discharge Planning for Homeless Patients

Image of Discharge Planning guidebook

CHA's latest guidebook includes valuable checklists and sample forms, and:

- Describes the required elements of a homeless patient discharge planning policy
- Details how to implement the plan throughout the facility
- Covers what to expect regarding enforcement

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Introduction of SB 1152

- Growing problem of patients who are homeless
- Media reports
 - Limited ability to set the record straight due to medical privacy laws
- Legislation where we started and where we ended
- Remember: Patients still have the right to leave against medical advice (AMA), elope, or refuse treatment

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Which Hospitals Must Comply?

- General acute care hospitals (GACH)
- Acute psychiatric hospitals (APH)
- Special hospitals (maternal/dental)
- Not hospitals operated by the state of California (5 total)

Effective Date

- Most provisions: January 1, 2019
- Requirement for written plan to coordinate with community partners:
 July 1, 2019
- Homeless patient log: July 1, 2019

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Which Patients are Covered?

A homeless patient is an individual who:

- Lacks a fixed and regular nighttime residence, or
- Has a primary nighttime residence that is a supervised publicly or privately – operated shelter designed to provide temporary living accommodations, or

Is residing in a public or private place that was not designed to provide temporary living accommodations or to be used as a sleeping accommodation for human beings?

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3 Questions to Determine Homeless Status

Question One:

Do you have a primary nighttime residence that is supervised publicly or privately-operated shelter designed to provide temporary living accommodations?

- If YES: Stop. The patient is considered "homeless" under the homeless patient discharge planning law.
- If NO: continue to question 2

3 Questions to Determine Homeless Status

Question Two

Do you live in a public or private place that is not designed to provide temporary living accommodations or to be used as a sleeping accommodation for human beings? This could be a car, makeshift cardboard covering, etc.

- If YES: Stop. The patient is considered "homeless" under the homeless patient discharge planning law.
- If NO: continue to question 3

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3 Questions to Determine Homeless Status

Question Three

Do you have a fixed and regular nighttime residence?

- If NO: Stop. The patient is considered "homeless" under the homeless patient discharge planning law.
- If YES: The patient is not considered homeless

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Are These Patients Covered?

- What about patients living in:
 - Car homeless
 - RV same spot or different spot
 - Domestic violence shelter homeless
 - Friend's couch
 - Tent sidewalk or permanent encampment
- Law is not clear

Written Discharge Planning Policy

- Since 2001, hospitals have been required to have written discharge planning policy
- By Jan. 1, 2019, must add homeless patient discharge planning policy and process
- 9 new policy requirements

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Where SB 1152 Started and Ended

Proposed

In order to discharge a patient:

- Hydrated
- Meal within 2 hours of discharge
- Daylight only, and not during inclement weather
- Prescriptions
- DME e.g., wheelchair, walker, cane
- Vaccinations
- Psych evaluation, if disoriented
- Transportation

Now

In order to discharge a patient:

- Meal
- Weather-appropriate clothing/shoes
- Discharge medications
- Infectious disease screening
- Referral, if possible
- 30 miles/30 minutes

Newly Required Elements of Written Policy

- 1. Purpose of policy: "to help prepare homeless patient for return to community by connecting him or her with available community resources, treatment, shelter, and other supportive services"
- 2. Ask patient about housing status; document answer
- 3. Nondiscrimination provision: "Housing status will not be used to discriminate against a patient or prevent medically necessary care or hospital admission"
- 4. Provide information about discharge to patient in a culturally competent manner (this is/was already required by law)

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Newly Required Elements of Written Policy (cont.)

- 5. An individual discharge plan must be prepared for each homeless patient
- "Discharge planning will be guided by the best interests of the homeless patient, his or her physical and mental condition, and his or her preferences for placement"
- 7. How to identify a post-discharge destination for each patient (more on this later)
- 8. Maintain homeless log (by July 1, 2019)

Newly Required Elements of Written Policy (cont.)

- 9. Services that must be offered to the homeless patient prior to discharge:
- Physical exam/determination of stability for discharge (already required by federal EMTALA laws)
- Referral for follow-up care (medical, behavioral)
- If follow-up behavioral health care is required, contact physical, health plan, mental health plan, <u>or</u> primary care provider <u>or</u> other provider, <u>if applicable</u>
- Meal
- Weather-appropriate clothing

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Newly Required Elements of Written Policy (cont.)

- Services that must be offered to homeless patient prior to discharge (continued)
- Discharge medications
- Infectious disease screening
- Vaccinations
- Transportation (30 miles/minutes)
- Screen/enroll in affordable coverage, if any

Note: Patient can decline offered services.

Identifying Post-Discharge Destination

Identify a destination:

- 1. Social services agency, nonprofit social services provider, or governmental services provider that has agreed to accept the patient
 - Must document name of person who agreed to accept the patient
 - Must send written/electronic info about post-discharge health and behavioral health need

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Identifying Post-Discharge Destination (cont.)

- 2. Homeless patient's "residence" is "the location identified to the hospital by the patient as his or her principal dwelling place"
- 3. An alternative destination as indicated by the homeless patient

Document well! Be prepared for "decline to state."

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Do Not Forget Current Law

Since 2008, it is illegal for a hospital to "cause the transfer" of a homeless patient to another county for the purpose of receiving supportive services from a social services agency, health care provider, or nonprofit social services provider in another county without that provider accepting the patient in advance.

Coordinating Services/Referrals with Community Partners

By July 1, 2019, hospitals must implement a written plan for coordinating services and referrals for homeless patients with available:

- County behavioral health agency
- Health care and social services agencies in the region
- Other health care providers
- Nonprofit social services providers

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Coordination Plan

- Must include a list of local homeless shelters
 - Hours of operation
 - Admission procedures/requirements
 - Population served
 - General scope of medical and behavioral health services available
 - Contact information for intake coordinator
- Referral procedures
- Training protocols for discharge planning staff

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Questions?

THANK YOU!!

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