

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

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4	MARK CHAMBERS, et al.) Case No.: C06-06346 WHA
5	Plaintiffs,) [PROPOSED] ORDER GRANTING
6	v.) FINAL APPROVAL OF SETTLEMENT
7	CITY AND COUNTY OF) AGREEMENT
8	SAN FRANCISCO) CLASS ACTION
9	Defendant.)

10 Plaintiffs Mark Chambers, Woodrow Falls, Jr., M.H., Gerald Scott, and Mary T.; and the
11 organizational Plaintiff, Independent Living Resource Center of San Francisco (ILRCSF)
12 (“plaintiffs”), and defendant City and County of San Francisco have requested final approval from
13 this Court of the Settlement Agreement filed as Exhibit 1 to the April 24, 2008 Declaration of Elissa
14 Gershon.

15 The Court, having held a hearing and considered the joint moving papers for the parties and
16 the Settlement Agreement, no objections being lodged, and for good cause appearing, finds that:
17 **WHEREAS**, the standards for approval as set forth in Federal Rule Civil Procedure 23(e)(2) are met
18 in that the proposed Settlement Agreement is fair, reasonable and adequate as set forth below:

19 1. The standard by which a proposed settlement is to be evaluated is whether the
20 settlement is fundamentally fair, adequate and reasonable. *Officers for Justice v. Civil Service*
21 *Commission of the City and County of San Francisco*, 688 F.2d 615, 625 (9th Cir. 1982). This
22 determination involves a balancing of factors which may include: “the strength of plaintiffs’ case;
23 the risk, expense, complexity, and likely duration of further litigation; the risk of maintaining class
24 action status throughout the trial; the amount offered in settlement; the extent of discovery
25 completed, and the stage of the proceedings; the experience and views of counsel; the presence of a
26 governmental participant; and the reaction of the class members to the proposed settlement. The
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1 relative degree of importance to be attached to any particular factor will depend upon and be dictated
2 by the nature of the claim(s) advanced, the type(s) of relief sought, and the unique facts and
3 circumstances presented by each individual case.” *Id.* at 625 (internal citations omitted).

4 **a. The Settlement Is Fair.**

5 An examination of the fairness of a proposed settlement includes determining that the
6 agreement is not the product of collusion between the negotiating parties. *Officers for Justice*, 688
7 F.2d at 625. In this case, the parties have demonstrated that the agreement has been reached as a
8 result of “arms-length” negotiations, and that discussion of fees was kept separate from substantive
9 discussions. In terms of the experience of counsel, Plaintiffs have been represented in this matter by
10 non-profit legal services agencies, and the law firm of Howrey LLP, pro bono. Co-Counsel for the
11 Plaintiffs are located nationwide and have extensive experience litigating systemic cases on behalf of
12 individuals with disabilities. Co-counsel include the AARP Foundation Litigation in Washington
13 D.C.; the Bazelon Center for Mental Health Law in Washington D.C.; Disability Rights and
14 Education Defense Fund (DREDF) in Berkeley, CA; and Howrey LLP, a global law firm.

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16 The proposed Settlement Agreement is also fair in that this is an action for declaratory and
17 injunctive relief, not for money damages, and the relief afforded to named plaintiffs is not greater
18 than that afforded to class members as a whole. The Agreement contains grievance procedures for
19 Class Members as well as quality assurance and monitoring. The Agreement does not require class
20 members to accept community-based services if they do not wish to receive those services. Finally,
21 the Settlement Agreement affirmatively provides that no individual claims for damages by class
22 members are waived pursuant to the Agreement.

23 **b. The Settlement Is Adequate.**

24 Determination of the adequacy of a settlement includes the degree to which the primary
25 concern of plaintiffs in filing the suit is addressed by the proposed agreement. *Officers for Justice*,
26 688 F.2d at 628. This Settlement Agreement addresses and disposes of all claims filed by Plaintiffs
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1 against Defendant. Defendant has agreed to make significant changes in its home and community-
2 based services systems, including but not limited to:

- 3 1) Increased access to community-based services including through access to
4 the Medi-Cal Nursing Facility Waiver;
- 5 2) Creation of a Diversion and Community Integration Program (DCIP), an
6 innovative, collaborative program of the San Francisco Departments of
7 Public Health and Aging and Adult Services;
- 8 3) Enhancement of Case Management and Wrap-Around Services;
- 9 4) Enhancement of Mental Health and Substance Abuse Services;
- 10 5) A significant increase in community-based housing for class members,
11 including preserving housing for class members who are hospitalized or
12 at Laguna Honda for short term stays; the Laguna Honda Hospital Rental
13 Subsidy Program (“LHHRSP”), through which San Francisco will secure
14 independent, scattered-site housing for 500 class members over the next
15 five (5) years; and access to other City-funded housing.

16 Plaintiffs’ counsel will monitor San Francisco’s compliance with the provisions of the
17 Settlement Agreement for the duration of the Agreement, including through data collection and
18 reporting activities, and assistance to class members with grievance procedures. The Court will
19 retain jurisdiction over the Agreement to ensure compliance.

20 **c. The Proposed Agreement Is Reasonable.**

21 Significant factors in evaluating the reasonableness of a proposed Settlement Agreement are
22 the risks at trial for both sides, the costs of continuing the litigation, and the delay and/or preclusion
23 in achieving the favorable results for class members that continued litigation, including appeals,
24 would entail. *Officers for Justice*, 688 F.2d at 625. This Settlement Agreement provides immediate,
25 significant, and individually tailored benefits to class members without waiving individual damages
26 claims. Litigation of this case to its conclusion, including possible appeals, would have
27 significantly delayed the provision of benefits to class members. Based upon the evaluation of the
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1 benefits to the Parties and unnamed class members offered by the Settlement Agreement, including
2 the absence of any objections to the agreement, as well as the expense, delay and risk of going
3 forward to trial, the Settlement Agreement presents a reasonable resolution of the dispute.
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5 **WHEREAS**, Notice has been given to the Class in the manner directed by the Court; and
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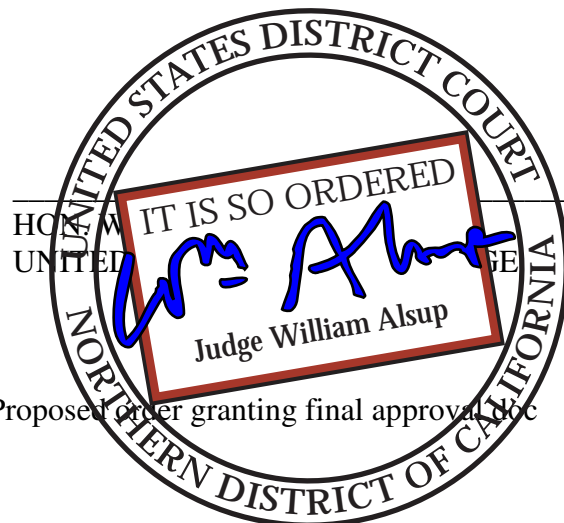
7 **WHEREAS**, There have been no objections to the Settlement Agreement;
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9 **THEREFORE, IT IS HEREBY ORDERED THAT:**

- 10 1. Final approval of the Settlement Agreement filed as Exhibit 1 to the April 24, 2008
11 Declaration of Elissa Gershon is GRANTED.
- 12 2. Judgment is accordingly ENTERED.
- 13 3. The Court awards attorneys' fees as the Parties have jointly recommended in
14 Sections XIV and XVIII of their Settlement Agreement.
- 15 4. The Court will retain jurisdiction over this matter for the purpose of assuring
16 compliance with the terms of the Settlement Agreement, as set forth in Paragraph
17 XV of the Agreement.
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20 It is SO ORDERED.

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22 DATED: September 18, 2008



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